RESEARCH INVOLVING CHILDREN

Unit: Human Research Protections Program (HRPP), Office of Research
Applies to: Faculty and Staff involved in human research

PURPOSE:

Children are populations that require additional safeguards in the context of participation in projects.

If the IRB reviews research that focuses on categories of subjects vulnerable to coercion or undue influence, the review process will include one or more individuals who are knowledgeable about or experienced in working with these subjects.

DEFINITIONS:

Children: persons who have not attained the legal age for consent to treatments or procedures involved in the research, under the applicable law of the jurisdiction in which the research will be conducted.

Advocate: an individual who has the background and experience to act in, and agrees to act in, the best interest of the child for the duration of the child's participation in the research. The Advocate is not associated in any way (except in her/his role as advocate or member of the IRB) with the research, the investigators, or the guardian.

Guardian: an individual who is authorized under applicable State or local law to consent on behalf of a child to general medical care. In Wisconsin a “Guardian” of a minor means having the duty and authority to act in the best interests of the minor, subject to residual parental rights and responsibilities, to make important decisions in matters having a permanent effect on the life and development of the minor and to be concerned with his or her general welfare. (s. 48.02 (8)). Under DHHS regulations "guardian" means an individual who is authorized under applicable State or local law to consent on behalf of a child to general medical care. Under FDA regulations "guardian" means an individual who is authorized under applicable State or local law to consent on behalf of a child to general medical care when general medical care includes participation in research; a guardian also means an individual who is authorized to consent on behalf of a child to participate in research. A guardian may grant permission for a child to participate in research.

PROCEDURE:

Children
1. It is the policy of MCW IRB to require adherence to the federal regulations regarding the additional responsibilities assigned to the IRB under DHHS regulations (45 CFR 46 Subpart D) and FDA regulations (21 CFR 50 Subpart D), as applicable.
   a. For Department of Defense supported research, research which involves minors can not be determined to be exempt.
2. These regulations protect children who are the subjects of research. For the purpose of applying Subpart D of the federal regulations, children are persons who have not
attained the legal age for consent to treatments or procedures involved in the research, under the applicable law of the jurisdiction in which the research will be conducted. The IRB must review research covered by Subpart D and approve only research that satisfies the conditions of all applicable sections of Subpart D.

a. Category 46.404:
   i. No greater than minimal risk to children is presented and adequate provisions are made for soliciting assent of the children and permission of their parents or guardians in accordance with 46.408.

b. Category 46.405:
   ii. More than minimal risk to children is presented by an intervention or procedure that holds out the prospect of direct benefit for the individual subject, or by a monitoring procedure that is likely to contribute to the subject’s well-being, and the IRB finds that:
      a) The risk is justified by the anticipated benefit to the subjects;
      b) The relation of the anticipated benefit to the risk is at least as favorable to the subjects as that presented by available alternative approaches; and
      c) Adequate provisions are made for soliciting the assent of the children and permission of their parents or guardians in accordance with 46.408

c. Category 46.406:
   iii. More than minimal risk to children is presented by an intervention or procedure that does not hold out the prospect of direct benefit for the individual subject, or by a monitoring procedure which is not likely to contribute to the well-being of the subject, and the IRB finds that:
      a) The risk represents a minor increase over minimal risk;
      b) The intervention or procedure presents experiences to subjects that are reasonably commensurate with those inherent in their actual or expected medical, dental, psychological, social, or educational situations;
      c) The intervention or procedure is likely to yield generalizable knowledge about the subject’s disorder or condition which is of vital importance for the understanding or amelioration of the subject’s disorder or condition; and
      d) Adequate provisions are made for soliciting assent of the children and permission of their parents or guardians, as set forth in 46.408.

d. Category 46.407:
   iv. Research not otherwise approvable which presents an opportunity to understand, prevent, or alleviate a serious problem affecting the health or welfare of children, and the IRB finds that:
      a) The research presents a reasonable opportunity to further the understanding, prevention, or alleviation of a serious problem affecting the health or welfare of children; and
      b) The Secretary, after consultation with a panel of experts in pertinent disciplines (for example: science, medicine, education, ethics, law) and following opportunity for public review and comment, has determined either:
         - That the research in fact satisfies the conditions of 46.404, 46.405, or 46.406; or
         - The research presents a reasonable opportunity to further the understanding, prevention, or alleviation of a serious problem affecting the health or welfare of children; the research will be conducted in accordance with sound ethical principles; and adequate provisions
are made for soliciting the assent of children and the permission of their parents or guardians in accordance with 46.408.

3. When a research project involves wards of state or any other agency:
   a. the IRB will determine and document that the research (a) is related to their status as wards, or (b) will be conducted in schools, camps, hospitals, institutions, or similar settings in which the majority of the children involved as subjects are not wards.
   b. The IRB will require the appointment of an advocate for each child who is a ward, in addition to any other individual acting on behalf of the child as guardian or in loco parentis.

4. According to Wisconsin State Law, minors are persons under the age of eighteen. The general rule is that a person may consent for his or her own medical care at the age of eighteen. Therefore, the MCW IRB generally defines children as persons under eighteen years of age. Because Wisconsin law does not specifically address consent of children with majority status to research, the MCW IRB will review issues of consent related to enrollment of these children in research on a case-by-case basis.

5. Certain statutes and case law provide minors with "majority" status in some circumstances, giving them the right to consent to their own medical care. Wisconsin Law defines individuals less than 18 years of age to be minors, and children as defined in federal regulations, and Subpart D applies to such individuals unless:
   - an emancipated minor
   - a minor who is married, widowed or divorced
   - a minor who is a parent
   - a mature minor (Wisconsin law recognizes that some minors may be sufficiently "mature" to give consent to medical treatment, even though they do not qualify as "emancipated")
   - a minor seeking care for drug addiction, sexually transmitted diseases, emotional disorders, or abortion or mental health treatment.

Parental permission and assent of minors
1. The IRB must determine that whenever Subpart D applies, permission will be obtained from each child subject’s parents or guardian, except as provided by the regulations in addition to the child’s assent (when applicable).
2. In determining whether children are capable of assenting, the IRB will take into account the ages, maturity, and psychological state of the children involved. The IRB will determine if assent is required of some or all children to be enrolled in the research project and will document one or more of the following:
   - The children are not capable of providing assent based on the age, maturity, or psychological state;
   - The capability of the children is so limited that they cannot be reasonably consulted;
   - The intervention or procedure involved in the research holds out a prospect of direct benefit that is important to the health or well-being of the child and is available only in the context of the research;
   - Assent can be waived using the criteria for waiver of the consent process.
3. When the IRB determines that assent is a requirement, the IRB determines whether assent will be documented, and if so, the process for documentation.
4. For research that involves no more than minimal risk (46.404) or more than minimal risk with the prospect of direct benefit to the individual subject (46.405), the IRB will determine that (a) permission of both parents is required unless one parent is deceased, unknown, incompetent, or not reasonably available, or when only one
parent has legal responsibility for the care and custody of the child, or (b) the
permission of one parent is sufficient.

5. For research that involves more than minimal risk without prospect of direct benefit
to the individual subjects (46.406 and 407) and the IRB determines that permission
must be obtained from parents, both parents must give their permission unless one
is deceased, unknown, incompetent, or not reasonably available, or when only one
parent has legal responsibility for the care and custody of the child

Consent and children who reach the legal age of consent while enrolled in a
research project
1. When a child who was enrolled in research with parental or guardian permission
subsequently reaches age 18 years, the legal age of consent to the procedures
involved in ongoing research, the subject’s participation in the research is no longer
regulated by the requirements of this policy or by 45 CFR 46.408 or 21 CFR 50.55
regarding parental or guardian permission and subject assent.

2. Unless the IRB determines that the requirements for obtaining informed consent can
be waived, the investigator is expected to seek and obtain the legally effective
informed consent, as described in 45 CFR 46.116 and 21 CFR 50.20 and .25, for the
now-adult subject for any ongoing interactions or interventions with the subjects.
However, the IRB could approve a waiver of informed consent under 45 CFR
46.116(d), if the research is not FDA-regulated and the IRB finds and documents that
the required conditions are met.

3. Similarly, if the research does not involve any ongoing interactions or interventions
with the subjects, but continues to meet the regulatory definition of “human subjects
research” (for example, it involves the continued analysis of specimens or data for
which the subject’s identity is readily identifiable to the investigator), then it would be
necessary for the investigator to seek and obtain the legally effective informed
consent of the now-adult subjects. The IRB may consider, if appropriate and if the
research is not FDA-regulated, a waiver under 45 CFR 46.116(d) of the requirements
for obtaining informed consent in order for the subjects to continue their participation
in the research.

Waiver of parental permission
1. The IRB may waive or alter the elements of parental permission if it finds that criteria
at 45 CFR 46.116(d) are met.

2. When permission is not a reasonable requirement (for example, for neglected or
abused children), the IRB may waive the consent process when the following are
met:
   a. The research is designed for conditions or for a subject population for which
      parental or guardian permission is not a reasonable requirement to protect the
      subjects.
   b. An appropriate mechanism for protecting the children who will participate as
      subjects in the research is substituted, for example appointing a child advocate
      or an assent monitor.
   c. The research is not FDA-regulated.

3. The IRB may waive parental permission for a public demonstration project when the
following are met:
   a. The research is conducted by or subject to the approval of state or local
government officials.
   b. The research or demonstration protocol is designed to study, evaluate, or
      otherwise examine:
      v. Public health or serve programs
      vi. Procedures for obtaining benefits or services under those programs
      vii. Possible changes in or alteratives to those programs or procedures
viii. Possible changes in methods or level of payment for benefits or services under those programs.
c. The research cannot be practically carried out without the waiver or alteration
d. The research is not FDA-regulated
4. The above determinations will be documented within the IRB meeting minutes.

Other Federal Agency Requirements:
1. For research intended for submission to the Environmental Protection Agency (EPA), any research involving the intentional exposure of pregnant women or children to any substance is prohibited and will not be approved by the IRB.
   a. For observational research (research which does not involve intentional exposure to substances) which is being conducted for or supported by the EPA, the Investigator must also comply with 40 CFR 26 subparts C and/or D in providing additional protections to pregnant women and/or children.
2. For research funded or supported by the Department of Education, the Investigator must ensure the project complies with the Family Educational Rights and Protections Act (FERPA) and the Protections of Pupil Rights Amendment (PPRA).
   a. In addition access to all instructional materials used in a research or experimentation program, or project must be available for inspection by the parents or the guardian of the children in engaged in such research per 34 CFR 98 Student Rights in Research, Experimental Programs and Testing.
      i. Instructional materials includes teachers’ manuals, films, tapes, or other supplementary instructional material which will be used in connection with any research or experimentation program or project
      ii. Research or experimentation program or project means any program or project in any research that is designed to explore or develop new or unproven teaching methods or techniques.
      iii. Children is defined for this statement as persons enrolled in research not above the elementary or secondary education level, who have not reached the age or majority as determined under state law.

REFERENCES:
45 CFR 46 Subpart D
21 CFR 50 Subpart D
45 CFR 46.116
45 CFR 46.408
45 CFR 46.404-407
45 CFR 46.408
21 CFR 50.20, 50.25
21 CFR 50.55
40 CFR 26 Subparts C, D
34 CFR 98 Student Rights in Research, Experimental Programs and Testing
Wisconsin Legislature: s. 48.02 (8)
SUPPORTING DOCUMENTS:
N/A

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